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Research Article

The Human Supply Chain: Mapping and Modeling the Flow of Human Capital for Navy 'Seabees'

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Abstract

We propose that managing the flow of people through an organization shares many of the same characteristics and challenges as managing the flow of materials through a traditional supply chain, and that supply chain management principles and practices can be fruitfully applied to talent management. In particular, we focus on the application of value stream mapping to aid organizations in understanding their people-related processes and identifying opportunities for improvement, and on the use of simulation modeling to help organizations evaluate and make decisions about improving talent flow. We discuss the applicability of supply chain principles to human capital, and then illustrate the applicability of value stream mapping and simulation modeling using a real-world case study of a large, complex organization.

Keywords: supply chain management, talent management, process improvement

Introduction

Over the past 25 years, few business topics have generated more interest in both the practitioner and academic communities than supply chain management (SCM). The notion of an organization working in a collaborative and mutually beneficial manner with its supply chain partners to meet the needs of the ultimate end customer is an intuitively appealing proposition. Supply chains consist

of all parties involved, directly or indirectly, in fulfilling a customer request (Chopra & Meindl, 2004). Organizations typically offer multiple products and services, purchase materials and services from a number of suppliers, and sell these products and services to many customers via distinctly different distribution networks. Therefore, most organizations are simultaneously engaged in multiple supply chains that have both internal and external components (Chen

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& Paulraj, 2004; Lee & Billington, 1992; Towell, 1996). The internal supply chain includes those activities that occur within the focal organization (Boyer & Verma, 2010). For large organizations that exhibit a high degree of vertical integration, it is not uncommon for the internal supply chain to have multiple operations that take place at many different locations around the globe. The external supply chain includes all activities required to meet the needs of the ultimate end customer that take place external to the focal organization. These activities take place either in "upstream" supplier or "downstream" customer supply chain member organizations (Chen & Paulraj, 2004; Handfield & Nichols, 1999). SCM is a strategy that is focused on the integration and management of supply chain member activities organizations and through cooperative organizational relationships, effective business processes and high levels of information sharing to create highperforming value systems (Handfield & Nichols, 2002).

Efficiently and effectively managing the attraction, placement, development, internal mobility, and exit of human capital is crucial for organizations, particularly large, complex ones that routinely manage the flow of thousands of people into, through, and out of the organization on an annual basis. Often the captured under rubric management, these issues are widely considered some of the most pressing concerns facing 21st century organizations and may represent a source of competitive advantage for those who manage talent flows better than their competition.

Human resource professionals, talent managers, and industrial-organizational psychologists in organizations face significant talent management challenges. In the face of ever-increasing competition, organizations are focusing on increased efficiency and effectiveness. For example, widely used metrics for evaluating talent management range from those focused on short-term process efficiency, such as time to

fill open positions and the cost per hire of filling these positions, to longer term assessments of system effectiveness, such as the quality, job performance, and retention of those hired. However, when complex organizations are hiring large numbers of people with varying skill sets for different jobs across multiple, potentially global, locations, it is challenging to identify sources of inefficiencies or sub-optimal decisions. Even if potential opportunities to improve efficiency and/or effectiveness are identified, it is also challenging to determine the appropriate methods for capitalizing on these opportunities. Many organizations today are hesitant to invest in significant changes without some degree of confidence in the likely return on that investment, calculations that are often difficult to make when dealing with human capital issues.

We propose that managing the flow of people through an organization shares many of the same characteristics and challenges as managing the flow of materials through a traditional supply chain, and that supply chain management (SCM) principles and practices can be fruitfully applied to talent management. As Giehll and Moss (2009) note, applying SCM concepts and skills to the optimization of human capital may seem somewhat intuitive; however, little has been written that can assist organizations in applying these concepts.

As such, we have two primary goals. One is to expand on the idea that SCM principles and practices are relevant to the flow of human through, capital into, and out organizations, and to develop the conceptual arguments for how and why SCM principles can be applied to the flow of human capital. The second is to demonstrate the utility of SCM tools to improving the efficiency and effectiveness of human capital supply chains. begin by developing conceptual arguments for applying SCM principles to human capital. We then illustrate the applicability of value stream mapping and simulation modeling using a real-world example drawn from a large, complex

organization. In particular, we focus on the application of value stream mapping to aid organizations in understanding their people-related supply chains and identifying opportunities for improvement, and on the use of simulation modeling to help organizations evaluate and make decisions about alternative approaches to improving talent flow. This analysis focuses on how to more effectively recruit, train, and place human resources with the right capabilities into specific positions efficiently.

Supply Chain Management Principles Applied To People

Although the vast majority of SCM efforts have focused on the delivery of goods and services, we propose that many SCM principles apply to the delivery and movement of human capital within an organization. Cappelli (2008), for example, considered supply chain implications for internal talent development systems, and Kumar (2003) suggested the application of supply chain thinking by viewing recruitment as an inventory problem. We focus more broadly on the entire human capital supply chain. Consider the primary components of the supply chain as it applies to people and/or talent as a key resource: upstream suppliers, internal functions, downstream customers. The supplier network in a supply chain consists of all entities, external and internal, that provide inputs to a process, and a key component of supply chain management is effectively communicating and building relationships with suppliers (Handfield & Nichols, 2002). In a staffing context, we can envision at least three levels of suppliers. At the broadest level, the labor market, both as a whole and specific geographic or industry labor markets, serves as the original supplier. At a more intermediate level, specific sources of human capital such as universities, search firms, and Internet job boards are external suppliers of human capital to organizations; internal sources such as career ladders are internal suppliers. At the micro level, each individual in the job market and in the

organization serves as a supplier of his or her own skills and talents. Effectively sharing information and building relationships with these potential suppliers is a key to the successful flow of talent into the organization.

The internal functions of a supply chain involve translating customer requirements into orders, transforming inputs from suppliers into forms consistent with customer requirements, production scheduling, and delivery (Handfield & Nichols, 2002). In a staffing context, these functions might include developing position requisitions needed by managers; using resume screening, selection testing. interviewing and other methods to make sure the right mix of skills and abilities are available; and successfully hiring, training, and placing employees when and where needed. Effective management of the internal functions of a supply chain focuses on removing "bottlenecks," inefficiencies and redundancies in the system. The goal is to provide the right finished product, service, or employee quicker, with greater consistency, with fewer (or zero) mistakes, in the right quantity, at the right location and at the lowest total cost.

Finally, the downstream customers represent the end users. Downstream functions often involve the storing and movement of finished goods to ensure they are available at the right place and at the right time. In a staffing context, the end users represent the managers, co-workers, and business units that require human capital. Thus, skills inventories, placement, and career planning represent downstream staffing functions that make the right employees with the proper mix of skills and experiences available when managers and business units need them.

The goal, then, for a human capital supply chain would be to supply managers and business units with people, in the proper quantities, with the desired knowledge, skills, and abilities, at the right time, and at the lowest possible cost. Unfortunately, there are

many obstacles to efficient supply chain management, for example: unnecessary delays; non-value-added activities; serial activities that could be parallel; repeating processes; batching; excessive controls; lack of synchronization; ambiguous goals and objectives; poorly designed procedures and forms; outdated technology; lack of information; poor communication; limited coordination and cooperation; ineffective or lack of training (Handfield & Nichols, 2002). These obstacles are common in traditional product supply chains and are very likely to be found in human capital supply chains as well.

Two key tools for improving supply chain performance by minimizing or eliminating these issues are value stream mapping and simulation. Value stream mapping involves mapping all the steps, activities, decision points, inputs, outputs, approvals, and processes in a supply chain to provide an 'asis' picture to aid in identifying opportunities for improvement. Simulation involves using this information to create simulation models enabling 'what-if' analyses in which the effects of varying process parameters can be efficiently tested. In the following sections, we describe both tools and provide an indepth example applying these concepts to the human capital supply chain of a large, complex organization. Our primary focus is placed on the internal supply chain of this organization. However, management of this internal supply chain is not a trivial task as it includes a minimum of four major different supply chain "links" or operations that take place at hundreds of locations around the globe and processes thousands of people each year. It is a very large and complex human capital supply chain.

Value Stream Mapping

Prior to attempting to improve an existing supply chain, it is important that organizations have a thorough understanding of the current supply chain activities and associated performance level (often referred to as the "as is" or "current"

state). Thus, conducting a comprehensive assessment of current supply chain activities is required. Information gathered during the "as is" assessment helps the organization to identify opportunities for improvement towards a more ideal state, and will help ensure that improvement efforts are focused on root cause problems, not symptoms. Further, mapping the "as is" supply chain provides a foundation for simulating "whatif" scenarios as one begins to ponder what an ideal state might look like. Developing value stream maps of the supply chain is best accomplished by teams comprised of personnel from all parts of the supply chain under review, since the objective of this exercise is to develop value stream maps of the supply chain that present the perspectives of all supply chain entities along with key supply chain processes.

Value stream mapping (VSM) was pioneered by Toyota for development and improvement of the Toyota Production System (TPS) (Hinings, Lamming, Jones, Cousins, & Rich, 2005; Liker, 2004; Shingo, 1989), but the theoretical underpinnings can be traced back to the post-World War II efforts of the quality-focused statistical process control work of W. Edwards Demming and the quality management movement espoused by Joseph M. Juran, and in fact back to the efficiency-focused time-motion studies of Frank and Lilian Gilbreth in the 1920's and the Scientific Management movement of Frederick Winslow Taylor in the late 1800's (Kanigel, 1997).

All of this pioneering work focused to varying degrees on minimizing the time, effort, and resources required to produce high-quality, error-free outputs. Similarly, at the core of the continuous improvement spirit at Toyota, the idea of identifying waste in the form of wasted time, effort, and resources was fundamental in their efforts to maximize process flow, quality, and ultimately provide competitive advantage. Toyota identified types of waste: seven separate overproduction; waiting; (2) (3) transportation; (4) inappropriate processing;

(5) unnecessary inventory; (6) unnecessary motions; and (7) defects (Hines, et al., 2005). These seven areas of waste can be measured, and thus serve as metrics in understanding the level and variety of waste that might exist within a given process. While removing waste was initially productivity-oriented, rather than quality-oriented, the continuous effort to remove waste has proven to be a critical enabler in identifying the underlying causes of poor quality (Bicheno, 1994).

In addition to the identification of waste in the system, VSM is also concerned with understanding what value flows from each step of the process. Monden (1993) suggests that within a manufacturing system, three categories of value-based operations may be identified: Value-Adding (VA), Non-Value-Adding (NVA), and Necessary-But-Non-Value-Adding (NNVA). VA operations are those that focus directly on transforming input into final goods and products, which are in turn valued by the end customer. NVA operations, as the term suggests, provide value to neither the company nor any other stakeholder group, and are thus unnecessary that should activities be eliminated completely. The third group, NNVA operations, while wasteful, may be necessary under the current operating procedures or environment, although, an regulatory overhaul of procedures may result in eliminating this waste as well (Hines, et al., 2005).

Thus, the VSM approach presented here includes: 1) understanding the current "as is" state of the supply chain; 2) identifying areas where various forms of waste are generated; 3) classifying the activities according to their value-adding contribution; and 4) using the observations from Steps 2 and 3 to make prescriptive recommendations to improve the "as is" current state towards some more desirable "ideal" future state.

Objectives and Scope of the Current Study

The context for the present study is the U.S. Navy's Manpower and Personnel Supply

Chain (NMPSC) for sailors from "sourcing," i.e., recruiting and screening potential sailors on "the street", through the "manufacturing" process, i.e., basic training and advanced technical schools, to the "distribution" of the new sailor to the end-customer, i.e., "the fleet." In other words, the scope of this study "street-to-fleet." This perspective ensures focus on system efficiency in terms of speed and costs as well as longer term effectiveness in terms of recruits successfully navigating training and being placed in the Navv Manpower costs approximately \$25 billion annually. The most recent report from 2005, shows that there 366,000 active duty personnel, including officers, enlisted personnel, and midshipmen. Annually, the Navy recruits over 35,000 new recruits, with a training budget in excess of \$7.5 Billion (Amini, Racer, Cashbaugh, & Blackstone, 2008).

The NMPSC resembles a traditional supply chain in several ways. It requires information sharing and relationship building with upstream suppliers such as schools, Internet sites, and individuals in the labor market. It involves extensive internal transformation functions such as managing position requisitions, selection testing, extensive training, and careful placement of individuals into specific roles and assignments. It also involves meeting the needs of the ultimate downstream customer, the fleet, in terms of moving the right number of finished recruits with the right skills and training at the right time into the appropriate fleet positions. Thus, we believe the NMPSC shares many characteristics with traditional supply chains. At the same time, it does possess its own unique features. First, rather than traditional products moving through a supply chain, the entities of interest in the NMPSC context are people, with their own inherent dynamics and complexities. Second, the NMPSC is not a typical "linear" supply chain. It happens to be a spiral-pyramid shaped supply chain (See Figure 1), where the product at each stage of completion (a sailor with a new rank or training certification) is utilized by the end customer (assigned a tour with the Naval

Command) for a period of time before being re-processed (retrained for, or promoted to the next assignment). The end customer might differ from one cycle of product completion to the next one, e.g., sea duty to shore duty or vice versa, or different location for current sea duty or shore duty assignment, etc. This pattern of product utilization and re-processing continues throughout the sailor's career

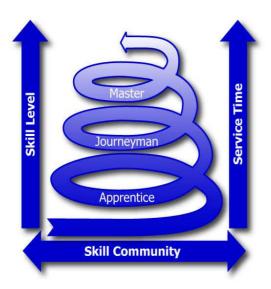


Figure 1: Spiral Supply Chain

The main objective of this phase of the research was to illustrate the use of VSM in a complex human supply chain by conducting an assessment of the Navy personnel supply chain using VSM. The scope of this study was limited to the supply chain processes related to one of the most well-defined and mature "product lines," the Naval Construction Force, commonly referred to as "Seabees" or the Builder (BU) Community.

Value Stream Map Development

There were two primary purposes of the VSM exercise: (a) To develop a value stream map for the current Navy street-to-fleet recruiting process, using the BU Community as a pilot example to gain an understanding

of current practices and performance; and (b) To use the insights generated from the VSM exercise to illustrate the development of recommendations for ways to improve the processes.

As a starting point, the Navy provided an initial process map that had already been analyzed by Navy subject matter experts (SMEs) and process specialists. As such, there was very little, if any, "low hanging fruit," i.e., obvious and straightforward points of leverage, for improving the recruiting process. In order to gain an updated collective understanding of this process, the research team convened several meetings with representatives of the different stakeholder groups involved in the process. The purpose of the early meetings was to acquaint the research team with Navy recruiting processes as well as the terminology, acronyms, and jargon used in the relevant areas. Additional meetings were convened to clarify questions raised by the initial process map and to develop a shared understanding of the process incorporating multiple perspectives of SMEs from groups associated with each part of the recruiting process. Additionally, the research team met as a group several times during this process to sharpen their understanding, and to identify elements of the process requiring additional clarification.

After several iterations, where each iteration involved the review and validation of the Navy, the research team developed a revised Builder Community "Street-to-Fleet" VSM, an abbreviated and high-level illustrative version of which can be seen in Figure 2. Time elapses as one moves through the value stream map from left to right. Essentially, the flow of the process is as follows: long-range planning (out-year analysis); recruiting; training; A-school specialization training; and distribution to the fleet. A swim lane process map was also developed in which each lane (row) in the process chart indicates a different office of responsibility. This process map provides a visual representation and important, detailed

information about the flow of human capital, delays, and potential inefficiencies that difficult to would he identify communicate otherwise. For example, from Figure 2 we see that the planning process is impacted by inputs arriving from multiple sources: the Navy manpower policies, general congressional policies, annual budget, and manpower profile policies. One of the key objectives of the planning process is to determine recruiting goals for the sailor recruiting organization. These goals are the driving force for recruiting process. The first point of attrition may occur when a potential recruit withdraws from the pool. After the final contract is signed and commitments are made, the recruits enter the basic training process. At this stage attrition could occur due to medical or other reasons. After basic training, the recruits enter the A-School

training to gain knowledge and skills in the selected job community. Failure to complete this training might also result in attrition. The next phase of the supply chain is concerned with assigning trained sailors to available jobs at fleet. The job vacancies and required level of skills which represent the fleet demand signals are then communicated with the planning organization. Once the updated process map was developed, it was then validated through conversations with Navy's Personnel Command. The research team then analyzed the process flows using the seven waste metrics identified earlier. e.g., overproduction, waiting, transportation, etc. as a guide to potential improvement opportunities, and also analyzed the process activities for their value-adding contribution.

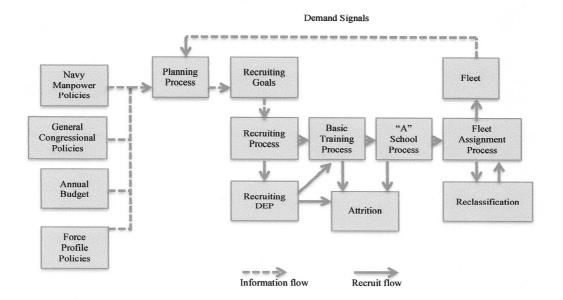


Figure 2: Builder "Street-to-Fleet" Supply Chain Value Stream Map

Value Stream Mapping Results and Practical Implications

Based on this analysis, the research team identified several potential opportunities for process improvement. These opportunities are illustrative of the types of practical

implications, driven by the conceptual model of value streams described earlier that can be identified by applying VSM to a human capital supply chain. The recommendations clustered around three major themes: recruiters and the recruiting position; process management; and education and

training. We are not able to implement and evaluate the recommendations at this time; however, they provide an analytical basis for developing the simulation parameters described later.

Recruiters and the Recruiting Position

Insofar as recruiting is responsible for filling the supply chain with sailors, it is a necessary and important supply chain process that potentially adds value to a variety of customers (e.g., the fleet, the specific area where the sailor might be deployed, the U.S. taxpayer, and the sailor). As such, VSM analysis would dictate that recruiting be retained in the ideal state. That said, this particular process is not a purely mechanistic chain process, because effectiveness of the process depends on the motivation and engagement of key actors, particularly recruiters. However, development of the VSM, researchers found wide levels of variability in the performance of this "link" in the supply chain. Variability suggests that while some performance may be acceptable or even exceptional, some unacceptable performance may be due to inappropriate processing (waste type #4) or may suffer from defects (waste type #7). In examining reasons for this variability the research team found that the position of recruiter is not particularly enhancing; individuals are assigned to recruitment with little consideration of the fit between the position requirements and the skill sets or job-related interests of the individuals (adverse selection); recruiter goals are not particularly challenging; recruiter training and preparation exists, but may not be particularly effective; and recruiters primarily focus on one source of recruits: high schools.

It may be the case that changing the nature of the recruiter position and structure could lead to more effective recruiters, both in terms of the quantity and quality of recruits. Improving the quantity goal of recruits per recruiter could enable the Navy to streamline the recruiting function and redeploy resources. Improving the quality of recruits is consistent with the movement toward more flexible and adaptable multi-skilled sailors, and may also lead to efficiencies as fewer recruits attrite before shipping out to the fleet.

As a result of these insights, the research team recommended that the Navy consider selecting recruiters based on competencies or motivations that are more likely to lead to high performance. For example, recruitment research suggests that recruiters who are viewed as competent, informative, and interpersonally warm, as well as those with experience in the functional area of the position engender more positive reactions from applicants (Barber, 1998). Research also suggests that recruiters are more effective to the extent they are trained on how to conduct a recruitment interview and deliver a recruitment message, as well as the extent to which recruiter goals and motivations are aligned with organizational (Barber, 1998). Research determine that these or other skills and attributes are associated with successful Navy recruiters and enable the selection of recruiters more likely to perform at a high level. Similarly, it may be that there are alternative populations of recruiters that are inherently more motivated or more adequately prepared (outside of current recruiter training). One example might be Navy retirees who desire to remain active and involved, as many organizations are considering innovative ways to incorporate the growing numbers of retirees into the workforce in a productive manner. Another might be to consider outsourcing the recruiting function to professional recruiters, an approach currently being pilot tested by the Army.

The research team also suggested adjusting the incentive structure for recruiters. It was believed that recruiting goals tended to be easy to meet. A large body of research shows that individuals are more motivated by challenging rather than easy-to-reach goals (Locke & Latham, 1990). At the same time, it

appeared that the incentive structure did not motivate recruiters to exceed their goal. As such, the Navy might consider developing an incentive system that would reward recruiters who are able to reach more challenging goals, and also who are able to recruit particularly valuable or hard to recruit populations (e.g., high ability recruits, high demand communities, etc.). Overall, an incentive system that ties some portion of the rewards to longer term outcomes that are valued by the Navy would tend to align the interests and motivations of recruiters more closely with Navy needs.

In addition to the potential problem of adverse selection of recruiters, the research team recommended that the Navy consider improving the training and preparation of recruiters by conducting a needs analysis to evaluate the content and effectiveness of current recruiter training as ineffective training could result in inappropriate and defect-laden recruiting activities.

Finally, the team suggested that the Navy consider diversifying the primary recruiting sources. The heavy reliance on targeting soon-to-be graduating high school seniors leads to "bottlenecks" related to the large number of recruits entering the system at the same time. There may be other populations of qualified recruits not tied to that graduation cycle, e.g., vocational school and community college students or individuals already in the workforce looking for career opportunities that could help smooth the high school graduation cycle bottleneck. The Navy already has processes and personnel in place to make these recruiting visits; however, these outlets tend to receive less emphasis based on historical preference for focusing on high school students.

Process Management

Although the BU community recruitment process has been studied extensively, the research team did identify several areas where it may have been possible to increase effectiveness. The team identified three

specific issues: the structure and the use of Delayed Entry Program (DEP) monthly meetings; the integration of recruiting, classifying, and detailing functions; and the potential use of broader measures of recruit values, interests, and personality for selection, classification, and placement.

Many potential recruits commit to joining the Navy, and then enter at a later date. For example, a senior in high school may commit several months before graduating. This is known as the Delayed Entry Program (DEP). While this helps to insure an adequate supply of recruits, DEP inherently possesses waste type #2 - waiting - and potentially represents non-value-added time to the recruit. Consequently, during the interim time period, recruiters hold monthly meetings designed to keep the would-be recruits energized and interested in fulfilling their commitment. The research team recommended revising the content of DEP monthly meetings to increase their value based on the following insights: 1) some percentage of recruits attrite from the program during DEP (the downside of waiting); 2) the monthly DEP meetings are not standardized and may vary widely in content and value (waste #4 – inappropriate processing, waste #6 - unnecessary motion, and/or waste #7 - defects); and 3) recruiters are given little guidance in preparing and managing DEP monthly meetings (again, predisposing the process to variability and defects).

In addition, it was suggested that some elements of later training be moved into the DEP time period to reduce future waiting and incorporate more value for the recruit and the Navy. For example, there might be elements of Basic Military Training ("basic" or BMT) that could be incorporated (e.g., hygiene, communication, personal fitness) into DEP meetings. Furthermore, it may be that there are elements of generalized or community specific training that could be provided via computer-based training (CBT). Incorporating specific and valuable training into the DEP might accomplish two goals.

First, it would tend to make recruits feel more invested, more integrated, and better prepared, which could lead to greater DEP retention and BMT success; and second, it might reduce the time and resources required in subsequent BMT and other training.

The process improvement literature has shown the benefits of adopting a "case management" approach to service work (Hammer, 1990; Hammer and Champy, 1993). In line with this, the research team recommended that the Navy consider a case management approach to handling each recruit. The process map revealed that the recruitment, classification, and detailing activities (detailing is matching a recruit's job preferences with an actual assignment) happen serially, and that there is little integration across the three activities. There may be advantages to be gained in terms of effectiveness of handling and placing recruits where both the recruit's and the Navy's needs are best met by developing recruiterclassifier-detailer teams that work together consistently over time to make these important decisions. It was also thought that this approach might help to smooth the flow of recruits into training schools and fleet openings (billets), and lead to greater longterm performance and retention of sailors.

The research team suggested a more extensive use of both cognitive and noncognitive measures for selection, classification, and placement. For example, in addition to using cognitive ability (e.g., Armed Services Vocational Aptitude Battery (ASVAB) scores), more comprehensive noncognitive measures of values, interests, and personality (e.g., Navy Computer Adapted Personality Scales (NCAPS) scores) might lead to more successful sailors in terms of both performance and retention.

Education and Training

The A-schools (community specific training that occurs after basic training, but before deployment to the fleet) were significantly affected by fluctuations in both supply and demand. In general, fluctuations in supply and demand give rise to all seven types of waste mentioned earlier: 1) overproduction (sending too many recruits to a specific type of training); 2) waiting (if the training class is full, the recruit may have to wait for a future class, or conversely if a class is not full, the Navy may have to wait for certain number of qualified recruits); 3) transportation (moving recruits from one training location to another because of supply and demand problems); 4) processing inappropriate **(identifying** training that is inappropriate for the recruit or the Navy); 5) unnecessary inventory (having a surplus of recruits with a specific type of training); 6) unnecessary motion (the need for a recruit to be retrained in a different area due to demand needs); and 7) defects (not conducting the training properly, or selecting recruits that do not have the aptitude for a specific type of training).

Given the potential for this range of problems, the key objective is to attempt to smooth the fluctuations in both the supply and demand, and thus minimize the chances for a variety of waste. For example, there may be ways to smooth supply and demand and lessen resource constraints by outsourcing some portion of training, changing class sizes, offering multiple modes of training, e.g., CBT, and/or moving some of the training activities earlier in the process.

Industry has begun to realize the potential benefits of outsourcing those activities that are not directly tied to an organization's distinctive competence in the marketplace. Similarly, the research team felt that the Navy might benefit by expanding the outsourcing of some of its A-school training, since it is not uncommon for recruits who have successfully completed BMT to have to wait for A-school seats to become available. and that during these waits there may be little of value for them to do. On the other hand, there are times when A-schools are underutilized, depending on the ebb and flow of demand. Therefore, having a pool of qualified educators (e.g., retirees, reservists,

professional educators) available but not employed full-time as A-school trainers by the Navy would provide greater flexibility in response to demands. Smaller A-school training staffs could be on hand, with contingent trainers available to meet surges in demand.

As mentioned earlier, it might be beneficial to the Navy if portions of A-school training could be moved earlier in the recruiting and training process. To the extent that recruit communities are identified early in the process and/or that broad competencies required of large numbers of recruits can be identified, portions of A-school training might be moved earlier in the process, perhaps via CBT. This might help level the demand for A-school seats, lessen resource constraints in A-schools, provide meaningful activity for recruits waiting for seats to open, and perhaps create greater investment on the part of recruits in their respective communities.

Value Stream Mapping Conclusion

Value stream and process mapping while basic in approach, are highly effective in gaining an understanding of supply chain activities, and in evaluating the activities and processes along the two dimensions of waste and added value. The concepts on which they were founded - efficiency and quality - have been studied academically and applied in the field for over 100 years, and these specific methods have been used for years in the examination of product supply chains. They were extremely useful in this research in capturing the complex and interrelated nature of the Navy's BU Community supply chain for sailors. Many organizations could potentially benefit from using these tools to map their human capital flows. While developing detailed process maps requires time and effort, the associated benefits are well worth the effort as opportunities for improvement can be readily identified from these maps. However, a limitation of the process mapping approach is that the identified improvement opportunities

require investments of time and resources to make changes to supply chain activities often without a clear understanding of the supply chain-wide implications of these changes. Simulation modeling, using the process map developed as input, is a low cost approach for organizations to experiment with the effects of making changes to the human capital supply chain prior to actually making these changes.

Simulating HR Processes

Simulation has a long history of use for analyzing a variety of problems and processes, as well as for theory building (Davis, Eisenhardt, & Bingham, 2007; Harrison, Lin, Carroll, & Carley, 2007). However, the application of simulation tools to human resources issues over a long time horizon has received relatively little attention. This is likely due to the uniqueness of the individuals moving through the system, as compared to typical production systems in which flows are, in many cases, homogeneous, inanimate objects. Nevertheless, some interesting work has been done, on both short-term and long-term problems.

Two papers by Dawson simulate employee activities on short-term problems. The first seeks to use a simulation model to aid in pricing employee contributions, modeling the employees as resources influencing the value of a good (Dawson, 1988). The second considers a "stock control" paradigm, modeling employees as items on demand (Dawson, 1989). Hansford, Grove and Sweenev (1992) use simulation investigate how organizational structures affect costs, risks and timing. Their goal was to determine how employee structure could influence ability to respond to unforeseen circumstances, while maintaining a costeffective workforce. Geerlings and van Veen (2001) create a model that simulates career paths for employees, based on a set of inputs. This paper evaluates the manner in which changes in corporate policy and employee practices play out over a long-term period. In

a large-scale, nation-wide assessment, Magdaleno (2003) reveals how state examinations for medical specialists in Spain cause the supply and demand of these specialists to be imbalanced. Such an insight could have a significant impact in other areas in which similar systems are employed to serve a community. In another national study, Whalley and Zhang (2006) use simulation to determine how migration restrictions influence wage inequality in China. Their paper showed how current practices hinder equity, and reveals the speed with which equity could be achieved if such limits were eliminated. In a very interesting multi-criteria military application, the work by Levy (2007) is employed to determine the tradeoffs involved in modifying the enlistment age in a country. The goal is to determine the costs and benefits of a particular enlistment age, relative to both military values and civilian productivity.

The above simulation efforts primarily focus on the workforce as an entity, rather than modeling each individual, and are published in operations and supply chain focused outlets. The emphasis in this study is on illustrating the use of simulation modeling as a tool to aid organizations in assessing how HR practices and decisions impact the entire human capital supply chain. This research analysis on Navy operations covers a time range of almost three years (with subsequent research extending the period of concern to eight years). Additionally, the Navy study is integrative in nature, considering multiple objectives and multiple players. The goal here was to explicitly capture Navy Personnel's theme of "Right Person-Right Place-Right Time," and with the help of this simulation effort, the Navy will include in that goal, "Right Cost." These tools may aid organizations in moving toward what Cappelli (2008) calls "talent on demand capability."

Simulation Model Development and Validation

The value stream map developed for the Builder Community's street-to-fleet process provided a number of productive discussions with the Navy Personnel Command around which the aforementioned potential areas of improvements were identified. Effective assessment and impact-analysis of the improvements suggested or opportunities on the street-to-fleet process may be pursued by two methods. First, the organization may actually implement the strategies identified for improvements and then conduct follow up studies to assess their impact on the process. However, there are serious limitations associated with this approach. The introduction of the potential improvement strategies into the process could be (a) disruptive to day-to-day operation of the process under study; (b) time-consuming; (c) costly; (d) might be ineffective; and (e) might have unforeseen effects on other parts of the human capital supply chain. Rather than experimenting with the actual process to assess improvement opportunities, the second strategy focuses on creation of, and experimentation virtual with the representations of the process under study. These virtual representations are known as digital simulation models. They provide an effective virtual laboratory to assess a variety of alternative improvement ideas and conduct a host of "what-if" analysis efficiently, prior to actual implementation.

To develop a simulation model representing the current street-to-fleet supply chain, the research team, in working with the Navy, decided to include four of the five key processes in the model, including recruiting, basic training (BMT), A-School, and fleet-assignment processes. In order to keep this pilot research project within its expected scope, timeframe and cost, the research team decided to exclude the planning process from the model. Further justification for this exclusion was due to the fact that the planning process is not part of the BU

Community Manager's responsibilities. Planning goals and objectives for the BU Community are given; however, the other four processes are the responsibility of the BU Community Manager.

preliminary simulation modeling activities included parallel efforts to (a) determine a data matrix with which to populate the simulation model; (b) collect the relevant data from different data sources; and (c) develop a simulation model to represent the process under study as-is. Using Arena© software, the first simulation model developed for the process represents the BU Community street-to-fleet supply chain as-is, henceforth referred to as the Base Simulation Model (BSM). The parameters and assumptions for the BSM are as follows: simulation time period is set to 36 months with a warm-up period of 12 months; the model targets 325 fleet-qualified recruits; A-School batch size is set to 40; and A-School duration is set to 113 days. The base simulation model was designed to collect statistical information for a number of important process variables to be used for performance assessment purposes. These variables include statistics concerning attrition/reassignment counts and times, the number of fleet-qualified recruits, recruit time-in-process, and total time in the streetto-fleet supply chain. Attrition is defined as a departure of a recruit from the Navy. Reassignment is defined as a movement from one Navy community to another.

The Navy's personnel management process is an extremely decentralized activity, with most components in the process having their own data systems. As the VSM was being developed, all data sources were identified from the recruiters' information on potential recruits (age, gender, qualifications. interests, etc.) to the requests for personnel by each command component within the Navy. Using the value stream map, we developed a simulation model, depicting supply chain processes, interactions, and decisions. While developing the value stream map, a data matrix was developed, indicating data requirements for the base simulation model. Soon, we realized that the data are scattered throughout databases managed by the different organizational units responsible for the street-to-fleet supply chain processes. In order to collect one year's data required access to 14 different databases for the street-to-fleet supply chain operation. The collected data were verified, processed and utilized to populate the base street-to-fleet simulation model.

One of the more challenging components of the model was the training section. Training provides educational courses to the various communities. These course offerings vary throughout the year, based on the rate of incoming recruits. As such, the availability of courses was explicitly varied with demand, rather than assuming constant course offerings through the study period. To further address the issue, a sensitivity analysis focused on the course parameters of start times and class sizes, to ensure that the policy implications were robust.

Another challenging aspect of the model was the arrival rate data. This was separated into two key steps – the "arrival" of the potential recruit to the recruiting office (RO), and the "arrival" of an accepted recruit into the Navy intake system. The arrivals to the RO are fairly balanced throughout the year, and the exponential distribution was the appropriate model. On the other hand, accepted recruits in the Builder Community tend to arrive more heavily in the summer, with the climb beginning in May, peaking in September and then declining. This sinusoidal behavior was captured in the DEP process.

In addition to developing a base simulation model to represent the street-to-fleet supply chain as-is, the research team and Navy representatives decided on three typical what-if scenarios and for each scenario an Arena© simulation model was developed. To keep the illustration manageable, we focused on two key issues suggested by the VSM analysis: recruiting goals and A-school class sizes. Given the base simulation model's

features, we characterize these scenarios as follows:

Scenario 1: Studying the Impact of Inaccurate Recruiting Goals

Given the base simulation model, we increased the recruiting rate (RECR+10%) from 10% to 20%. The primary rationale for investigating this possibility is that it is something that is often done. In addition, since changes in the recruiting rate are felt at the very start of the system, it is to be expected that the effects will propagate through the system. In practice, the reason for altering the recruiting rate for a particular community is simple: demand for members of that community has either increased or decreased.

Scenario 2: Studying the Impact of Modifications in A-School Structure

We developed two sub-scenarios for this case:

Sub-Scenario 2-A: Decreasing the A-School class size from 40 to 30 (CLASS-10). In early discussions with Navy personnel, it became apparent that there might be advantages to modifications to the structure of A-School. Class size was cited as one parameter of interest. The size of the class is a potentially sensitive element, and can have a considerable effect on the timing of a recruit's arrival to the fleet. Smaller classes can reduce the time between completion of basic and the start of A-School for recruits. On the other hand, large classes might lead to a longer wait for some, but also produces a larger pulsing of the sailors through the process.

Sub-Scenario 2-B: Increasing the A-School class size from 40 to 50 (CLASS+10). Since the relationship between class size and the sailor's time-to-fleet is not expected to be linear, we decided that one scenario should address a possible increase in class size.

Scenario 3: Studying the Impact of Responses to Demand Signals

Given the base scenario, we increased the recruiting rate to 20% for the first six months of simulation and reset it back to the base case of 10% (RECRUIT-VARIABLE). The assumption of the base case is that the recruit rate is constant throughout the simulated period. In practice, this is not the case. In this scenario, we investigate the impact of periodic alterations of the recruit rate. In this scenario, the recruiting rate is initially 10% higher than the base rate, and then dropped to 10% below the base rate late in the simulated period. The goal is to determine how modifications to the recruit rate propagate through the system; in particular, the lead time between a decision and its fleet impact.

Our analysis of systemic impacts focused on two attributes: central trends such as minima, maxima, and averages, as well as issues in variability. The rationale for looking at minimum and maximum values is straightforward; these are the "best case" and "worst case" outcomes for each parameter. The average suggests the anticipated outcome of long-term, repetitive, behavior. In addition to these standards we also investigate how volatile the system might be; that is, whether there are any changes that cause dramatic fluctuations to occur in the various system performance measures. One challenge to validation of the Navy personnel system is the tendency to constantly "tweak" the parameters. Modifications are constantly being made throughout the system. As a result, a true policy is non-existent; capturing these 'tweaks" is not feasible - nor warranted - in the simulation. Rather, an average static policy is assumed. As such, while the average difference between any output measures, say attrition, is small, the standard deviation is not.

In the simulation modeling context, validation refers to the task of ensuring that the model behaves the same as the real

system. In our study, the validation process assesses whether performance of the base simulation model depicts the performance of the actual street-to-fleet supply chain. Validation of the model was therefore addressed via two approaches. The base case results were directly compared to actual outcomes. In particular, we compared simulated and historical results of the following key items: attrition at the various points; over- and under-supplies of recruits; course demand levels; and DEP levels throughout the year. All were within 5% of actual values. The other validation element focused on the more difficult "what if ...?" cases. Since there is no historical value to compare against, our attention was instead on the direction and magnitude of the effect. Class size variation is a simple example of such an expectation. When class size is reduced, more classes are offered, and class fills approach 100%. These results were confirmed with Navy personnel experts. Availability of limited historical data did not allow the study to have a dataset for model building and another subset for validation. Hence, our model validation process followed recommendation offered by Kelton et al., (2004) when historical data is lacking or very limited. Thus, process-by-process, the results were validated by the Navy subject matter experts.

Simulation Modeling Results

The base and scenario models were produced based on three years of data,

collected from various sources within the Navy. In producing the final simulation results, we determined that the system arrives at its steady-state in 400 days. To avoid statistical biases, system performance statistics were collected after the system reached its steady-state. Also, the simulation results and conclusions presented are based on 50 replications of simulation runs for the base and the four scenario analyses. The results of the base model and scenario simulations are presented in Tables 1-5. Each shows the kev performance measurements for the street-to-fleet supply chain, followed by four statistics: min, max, average and half-width. These statistics indicate the minimum, maximum, average, and standard deviation associated with each performance measurement, observed in the simulation run. For example, consider Attrition Counts in Table 1, Base Simulation Model Results. The simulation replication results indicate that the observed minimum, maximum, average, and standard deviation of Attrition Counts While in DEP are 86.25, 124.72, 103.27, and 2.67, respectively. If we consider the results shown in Tables 1 and 2, we see that the standard deviation is fairly small, suggesting that 50 replications are adequate. The coefficient of variation (standard deviation divided by the mean) for all of the outputs in the tables is below 10%(except for in-processing attrition, and BMT attrition, which are fairly small factors). All results are significant, in that the differences due to parametric changes are much larger than those related to the standard error.

Table 1: Base Simulation Model Results

Base Simulation Model Variables	Statistics			
Section #1 Attrition Results	Minimum	Maximum	Average	Half width
Attrition Counts				
While in DEP	86.25	124.72	103.27	2.67
At commitment time	0.00	9.60	3.32	0.48
While in-processing	0.73	7.85	3.39	0.46
Attriting during BMT	14.11	35.54	25.95	1.21
Attriting during A-school	2.26	12.60	6.94	0.67
Reclassifying after A-school	2.28	15.20	8.56	0.68
Time in System up to Attrition Poin	t			
In DEP	131.69	173.80	155.00	2.88
At commitment	0.00	311.51	156.31	16.34
In-processing	29.23	269.06	149.65	14.72
In BMT	153.24	223.73	186.87	4.83
In A-school	315.30	423.91	363.02	7.66
Reclassifying after A-school	248.61	425.96	333.60	11.23
Section #2 A-school Summary				
Number of Anghool alagaes				
Number of A-school classes Completed	8.00	10.00	9.08	0.21
Forming	1.00	1.00	1.00	0.21
In-session	1.22	1.52	1.40	0.00
Waiting	0.04	0.06	0.05	0.02
Section #3-Fleet Summary	0.04	0.00	0.03	0.00
Section #5-Fleet Summary				
Fleet-Qualified Recruits	284.00	373.00	332.00	5.63
Time to Fleet Assignment	355.69	384.14	367.49	1.64
Section #4-Subprocess Activity Tim	ie			
Recruiting	141.60	167.16	155.38	1.46
BMT	58.00	58.00	58.00	0.00
A-School	120.87	124.33	122.59	0.24

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Table 2: Scenario 1 Simulation Model Results

Scenario 1 Simulation Model Variables	Statistics			
Section #1 Attrition Results	Minimum	Maximum	Average	Half width
Attrition Counts				
While in DEP	93.86	137.97	112.70	2.54
At commitment time	0.37	7.19	3.69	0.46
While in-processing	0.36	6.09	3.28	0.43
Attriting during BMT	20.62	39.67	28.03	1.25
Attriting during A-school	2.70	15.47	8.12	0.72
Reclassifying after A-school	4.60	16.37	10.04	0.75
Time in System up to Attrition Point				
In DEP	137.40	179.06	154.78	2.73
At commitment	0.00	260.10	149.81	14.88
In-processing	61.00	294.15	156.49	15.39
In BMT	144.49	224.41	184.00	4.52
In A-school	311.26	413.44	365.35	6.72
Reclassifying after A-school	251.98	409.34	328.16	9.74
Section #2 A-school Summary				
Number of A-school classes				
Completed	9.00	11.00	10.00	0.18
Forming	1.00	1.00	1.00	0.00
In-session	1.37	1.66	1.54	0.02
Waiting	0.04	0.07	0.05	0.00
Section #3-Fleet Summary				
Fleet-Qualified Recruits	284.00	373.00	361.32	5.63
Time to Fleet Assignment	351.99	373.72	365.76	1.56
Section #4-Subprocess Activity Time				
Recruiting	144.43	168.01	156.37	1.34
BMT	58.00	58.00	58.00	0.00
A-School	120.79	124.62	122.44	0.21

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Table 3: Scenario 2-A Simulation Model Results

Scenario 2-A Simulation Model Variables	Statistics			
Section #1 Attrition Results	Minimum	Maximum	Average	Half width
Attrition Counts				
While in DEP	87.98	128.91	103.85	2.52
At commitment time	0.83	7.47	3.21	0.44
While in-processing	0.00	7.90	3.42	0.49
Attriting during BMT	15.63	37.63	25.22	1.28
Attriting during A-school	2.57	12.27	7.51	0.67
Reclassifying after A-school	4.74	13.51	8.91	0.58
Time in System up to Attrition Point				
In DEP	144.15	184.30	157.05	2.71
At commitment	0.00	303.16	144.05	16.69
In-processing	0.00	292.43	152.99	17.34
In BMT	135.25	237.42	185.12	5.13
In A-school	265.61	401.99	347.62	7.44
Reclassifying after A-school	259.19	416.94	327.59	9.70
Section #2 A-school Summary				
Number of A-school classes				
Completed	11.00	13.00	12.30	0.18
Forming	1.00	1.00	1.00	0.00
In-session	1.56	2.11	1.86	0.03
Waiting	0.05	0.08	0.06	0.00
Section #3-Fleet Summary				
Fleet-Qualified Recruits	250.00	383.00	323.20	6.81
Time to Fleet Assignment	350.64	371.47	360.77	1.44
Section #4-Subprocess Activity Time				
Recruiting	144.34	166.20	154.97	1.34
ВМТ	58.00	58.00	58.00	0.00
A-School	120.91	125.25	122.86	0.28

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Table 4: Scenario 2-B Simulation Model Results

Scenario 2-B Simulation Model Variables	Statistics			
Section #1 Attrition Results	Minimum	Maximum	Average	Half width
Attrition Counts				
While in DEP	77.02	123.70	102.49	2.76
At commitment time	1.21	8.05	3.48	0.41
While in-processing	0.00	9.03	3.42	0.51
Attriting during BMT	17.21	38.08	27.37	1.35
Attriting during A-school	2.05	10.47	6.73	0.46
Reclassifying after A-school	2.75	14.88	8.05	0.69
Time in System up to Attrition Point				
In DEP	131.09	174.18	153.71	2.88
At commitment	30.38	256.42	144.33	15.54
In-processing	0.00	388.59	167.54	19.92
In BMT	161.36	236.00	185.23	4.64
In A-school	303.27	443.22	371.25	7.81
Reclassifying after A-school	156.93	434.84	320.76	12.69
Section #2 A-school Summary				
Number of A-school classes				
Completed	7.00	8.00	7.32	0.19
Forming	1.00	1.00	1.00	0.00
In-session	0.99	1.20	1.11	0.01
Waiting	0.03	0.05	0.04	0.00
Section #3-Fleet Summary				
Fleet-Qualified Recruits	278.00	363.00	323.50	3.97
Time to Fleet Assignment	361.71	390.46	378.56	1.60
Section #4-Subprocess Activity Time				
Recruiting	144.87	169.99	156.03	1.55
ВМТ	58.00	58.00	58.00	0.00
A-School	121.34	124.34	122.60	0.24

Table 5: Scenario 3 Simulation Model Results

Scenario 3 Simulation Model Variables	Statistics			
Section #1 Attrition Results	Minimum	Maximum	Average	Half width
Attrition Counts				
While in DEP	91.16	128.31	109.67	2.55
At commitment time	0.41	6.86	3.41	0.47
While in-processing	0.00	5.79	3.28	0.40
Attriting during BMT	19.33	40.23	26.98	1.36
Attriting during A-school	4.40	13.22	7.92	0.64
Reclassifying after A-school	4.88	16.33	10.15	0.79
Time in System up to Attrition Point				
In DEP	138.53	183.32	158.64	2.39
At commitment	51.95	333.64	167.97	18.33
In-processing	0.00	294.11	156.72	17.80
In BMT	146.02	222.10	185.68	4.50
In A-school	286.82	408.56	357.60	7.60
Reclassifying after A-school	255.42	401.60	333.81	10.16
Section #2 A-school Summary				
Number of A-school classes				
Completed	8.00	10.00	9.10	0.18
Forming	1.00	1.00	1.00	0.00
In-session	1.28	1.58	1.44	0.02
Waiting	0.04	0.07	0.05	0.00
Section #3-Fleet Summary				
Fleet-Qualified Recruits	286.00	377.00	343.02	6.49
Time to Fleet Assignment	353.88	382.87	369.20	1.80
Section #4-Subprocess Activity Time				
Recruiting	147.06	168.71	158.53	1.44
BMT	58.00	58.00	58.00	0.00
A-School	120.91	123.94	122.49	0.20

Statistics shown in these tables were collected in the following categories: attrition counts from each of the six exit points; times in the system for sailors that attrite from each of the exit points; A-School; number of fleet-qualified sailors and time in system; and time in each of the three sub-processes (DEP-to-BMT, BMT-to-A-School, A-School-to-Fleet).

The six possible attrition points are: while in the Delayed Entry Program (DEP); after DEP, but prior to commitment; at in-processing; during Basic Military Training (BMT); from A-School; and reclassifying to another Navy community, which is attrition from the BU community but not the Navy.

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Attrition counts in all categories showed an increase commensurate with the increase in the recruiting rate, which is to be expected. The changes were negligible with respect to changes in class sizes. In terms of attrition times, average times are fairly consistent for attritions from DEP and from BMT, the two most common attrition points (Figure 3). There is a noticeable difference between

average times from other points; however there are only a few recruits leaving at these points. There appears to be a significant impact on attrition time from attrition points later in the system as class size changes; this highlights the necessity of carefully evaluating and planning changes in A-School structure (Figure 4).

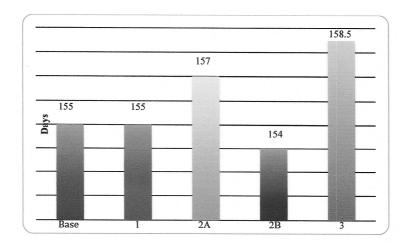


Figure 3: DEP Attrition Times Scenario Comparison

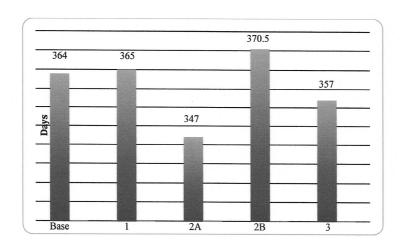


Figure 4: A-School Attrition Time Scenario Comparison

In terms of classes (Figure 5), when recruit rates were varied, the number of completed classes changed slightly; major changes in recruiting would likewise lead to larger increases in the number of classes. In particular, we should note that either increasing or decreasing classes by ten sailors impacts the number of classes

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completed (an average of 12.3 classes were required when there are 30 sailors in a class,

and only 7.3 when the class size is increased to 50 sailors).

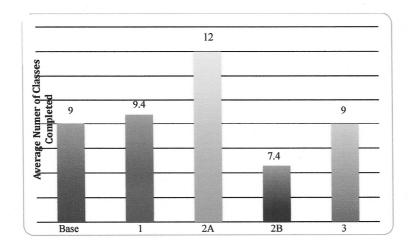


Figure 5: A-School Class Completion Scenario Comparison

In terms of fleet statistics (Figures 6 and 7), as expected, an increased recruiting rate resulted in a higher number of fleet-ready sailors. Scenario Three, in which the recruiting rate was altered during the year, suggests that there needs to be some control on the lag associated with a change; in this case, where ultimate demand was 325, the total number of fleet-ready sailors was 5% over the number demanded; indicating that the drop in the recruiting rate should have begun earlier. Class sizes did not have a

significant impact on the number of fleet-ready sailors, and, in fact, also met the goal. Average reporting time to the fleet was not impacted by changes in the recruiting rate. Reporting time was influenced by class size; in fact, the result is a non-linear one, suggesting that having classes too small, or too large, can have a negative impact on readiness targets. In terms of sub-process times, for the scenarios under consideration, the average time in each of the three sub-processes was not impacted.

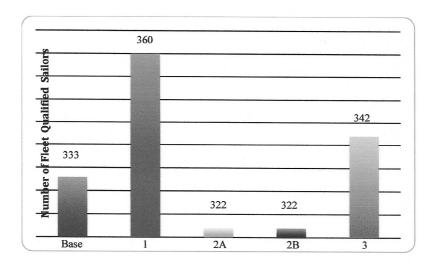


Figure 6: Fleet Qualified Sailors Scenario Comparison

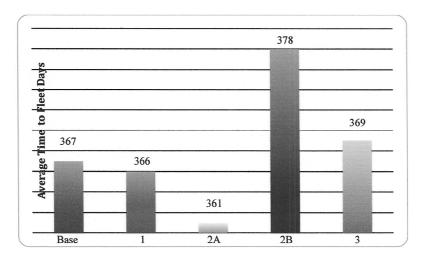


Figure 7: Average Time-to-Fleet Scenario Comparison

Discussion

It is evident from the analysis that the Navy Personnel Supply Chain is a highly complex system, with numerous competing objectives, and a host of stakeholders with significant power to implement changes that can ripple through the system. While the Navy's Personnel Command was encouraged by the value stream map and the results of the simulations, the "what if" scenarios

conducted in this research represent only a fraction of the studies of interest to the Navy Personnel Command. One particular area of concern is the volatility of the entire system – how small changes in policy can result in significant changes in personnel delivery downstream, an issue that will certainly be exacerbated when a longer timeframe is addressed. The Navy's goal of simultaneously addressing operational effectiveness and employee concerns is an admirable one, and one which should be fruitful. Interestingly, not all objectives of sailors are at odds with

those involved in management. In particular, it is apparent that activities aimed at retention tend to smooth the system, resulting in less volatility and better control throughout the process.

Conclusion

We believe this study makes several important contributions. One, we develop the idea that supply chain principles can be applied to the flow of human capital through organizations. Talent management is a growing concern for many organizations, and there are many tools being used to manage the recruitment, selection, placement, internal mobility, and attrition of human capital such as Web-based recruitment systems, demand forecasting models, and sophisticated development strategies. However, SCM provides an overarching framework for thinking about the flow of human capital that has been successfully applied to other organizational processes. We feel that applying SCM principles to the flow of people is promising for future research and practice.

Two, we begin to identify the similarities and differences between human capital and more traditional supply chains. For example, we discuss the application of the ideas of upstream suppliers, internal functions, and downstream customers in the context of the flow of people. At the same time, we recognize that there are differences, and future research that continues to flesh out these similarities and differences would be valuable. For example, there are several other core ideas relevant to SCM (e.g. global versus local optimization; supplier quality assurance; supplier development) that may also be relevant to human supply chains. Also, the 'product' in a human supply chain has independent motivations and goals as well, such as the type of job that would represent a good fit for the individual's needs and skills. For example, the Navy and other organizations offer financial incentives to motivate certain behaviors; responses to incentives could be introduced

simulation models based on historical data on these responses. Going an additional step, the development of agent based modeling methods may enable incorporation of more complex human motivations and behaviors. Agent based modeling simulates the actions and interactions of autonomous individuals to assess effects on a system as a whole; as additional information on individual preferences becomes available, agent based modeling tools may provide additional insight into simulating the human element.

Three, we illustrate the practical use of two key SCM tools, VSM and simulation modeling, to understanding human capital flows. Understanding the timing, decision making, and costs associated with the entry points, flows, and exit points of people in organizations, particularly large complex organizations, may be challenging for many managers. VSM is a practical tool that provides an intuitive visual representation of these processes. Research and experience show that a well-developed VSM not only provides a clear 'as-is' picture of a process, but also aids in the identification of potential points of leverage for improving process performance in terms of time, costs, inefficiencies, and effectiveness. Additionally, potential after identifying process improvements, simulation modeling is a valuable tool widely used in SCM, but less widely used by HR decision makers to assess the likely impacts of system changes without disrupting the current system. Simulation is a comprehensive and robust tool in that it: allows virtually limitless assessment of various 'what-if' analyses; is user-structured, allowing the user to determine appropriate scenarios; allows for the assessment of tradeoffs in model parameters over various time frames; and is particularly appropriate for complex, multi-objective processes with multiple decision makers.

From a practical perspective, these tools could be used to study the impact of other parameters on recruitment and staffing flows, other human capital related process flows, and the impact on organizational

effectiveness. For example, our analysis focused on one job type and began solely entry-level recruits. In other organizational contexts, job and recruit characteristics such as task complexity, task interdependence, job level, or years of experience could be incorporated as explanatory parameters, while individual or unit-level performance could incorporated as outcome variables. Similarly, our analysis focused on attrition from initial training, but other organizational context may call for incorporating levels and patterns of voluntary employee turnover. As an example, Kohn (2009) suggests simulating the impact of varying patterns of employee turnover on workforce performance capability. By varying parameters such as attrition patterns, workforce characteristics, and task interdependence, such a simulation shed light on the turnoverperformance relationship that is difficult to study in controlled conditions in the field.

There are of course limitations to this study. One is that our examples relied on the Navy, a very large and complex organization that may differ in important ways from the private sector. Future research that assesses the generalizability of these ideas and applications to different types organizations would be valuable. Similarly, within the Navy we focused on one job family; future research that assesses the generalizability of these ideas applications to a variety of job types would also be valuable. Further, we only examined a limited number of scenarios in the simulation. These were chosen by the organization as of interest to them and by the VSM analysis, and it would not be possible to consider all possible variations. Nevertheless, there are likely many other parameters and scenarios that would be of interest to HR managers and scholars, and future research into these are also warranted. For example, our process map and simulation do not take into account individual job performance. The Navy considers a qualified and successfully trained fleet-ready sailor as the ultimate indicator of a successful street-to-fleet process; however, the Navy and other types of organizations are likely also interested in the actual job performance of those who are recruited, trained, and placed. There is no reason job performance cannot be incorporated into value stream maps and simulations in future research with organizations that desire to include that information. Finally, our model verification process relied in part on validation by Navy experts. Future research able to validate simulation results against empirical data would be valuable.

In sum, we believe there is great value to be had by considering the flow of human capital into, through, and out of organizations through the lens of supply chain management. We hope our description and illustration of the application of SCM principles and tools to key HR processes will stimulate managers and scholars to pursue these ideas further.

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